









Sustainable energy plan of Rõuge municipality, Estonia

Integrating spatial planning, renewable energy transition and energy efficiency

Report

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1. Introduction

In the light of the European Union's (EU) package of climate and energy and the Estonia's national climate and energy policy, the Rõuge municipality has taken a long-term course towards sustainable energy, implementing innovative solutions in offering different services (cost)effectively and sustainably. By today Rõuge has made significant progress in multiple fields.

Rõuge municipality joined the Covenant of Mayors 18 December 2013 with a wish to increase energy efficiency and make better use of renewable energy sources in their territory. This action plan for sustainable energy management was upgraded and submitted to the CoM 2017 in the framework of the Baltic Energy Areas – A Planning Perspective (BEA-APP) project. The action plan integrates spatial planning with renewable energy transition and energy efficiency as it was completed in close cooperation with the municipality officials and different stakeholders. The document describes the possible and currently planned actions related to the energy sector and their prospective effect on energy consumption and the $\rm CO_2$ emissions. The results of the survey CO2 Baseline Emission Inventory in the Rõuge municipality was used as an input while compiling this action plan.

The area of the Rõuge municipality is 263,7 km², with population 2215 inhabitants (2017). The population of the Rõuge municipality is quite stable which is exceptional in such peripheries. With regard to at least partial solution of emerging problems one needs to improve

As the climate and energy policy has becoming more challenging the planning system for energy infrastructure and facility needs to consider higher standards, additional requirements and urgency for the energy transition at local level. The sustainable energy plan of Rõuge will take into account planning criteria, re-evaluate circumstances and facilitate innovative projects to accelerate the deployment of renewables and support local economy and sustainability.

2. Recommendation for spatial planning for renewable energies

Planning perspectives for renewable energy are facilitated by the new methods, planning criteria and framework for spatial planning, participation and conflict management in renewable energy planning based on BEA-APP outputs. With the increasing number of renewable facilities and the more integrated demand-supply energy networks, also demands on integrated spatial and energy planning as well as conflict risks will increase.

Considering the spatial planning framework, know-how and practice in Estonia and Rõuge municipality and taking into account the BEA-APP outputs and evidences, the following recommendations and criteria for RES planning are presented:

- 1. To assess and evaluate comprehensively and holistically key elements for renewable allocations:
- 1.1. The renewable energy sources attributed to location, accessibility and the resource capacity. The utilization of resource depends on the availability and the economy of the technology, and the allocating the energy facility at a most suitable site.
- 1.2. Renewable energy technologies mix based on water, wind, solar or biomass. Technologies can be scaled-up, the size and capacity of facilities is getting bigger.



- 1.3. The locational resources are limited by competing interests, that's why alternatives shoulb be considered by analytical choice methods.
- 2. The facilitation of renewable energy should consider:
- 2.1. The legal and regulatory framework as well financial mechanisms to follow the subsidy requirements.
- 2.2 Regional and local socio-economic benefits and welfare, which is an imperative and the unconditional prerequisite to contribute to the realization of a number of multilateral benefits, like local development (employment and revenue, tax income, local investment base, utilisation the local environment and resources).
- 3. The planning criteria should include the following issues:
- 3.1. Designated areas for renewable energies: Areas intended for renewable energy installations by the following subcategories: clearly defined standard planning procedures; Special areas assigned for development of RES objects; RES development in categories (type of renewable) is possible inclusively in any case/ is possible after individual assessment/is not exclusively possible.
- 3.2. Standard planning processes: Standardized planning processes in force for specific sizes and types of renewable energy installations and define, e.g. the need for public participation, the legislative framework and authorities in charge. The planning process should be effective and efficient, time-sensitive.
- 3.3. Models for participation in spatial planning: The purpose of public participation or at least stakeholder involvement is to ensure public hearing according to the best practice and code.
- 3.4. Renewable energy resources: The natural renewable energy resources are to evaluated by the use of renewable energy resource data sets providing information on e.g. feedstocks for bioenergy, the characteristics of solar energy and ground energy.
- 3.5. Grid capacity and network support with spatial planning and corridor allocations in remote areas like Rõuge: Due to natural variability, power generation has a significant impact on the capacities of high voltage grids that is likely to increase over time. Integration of renewable energy is a multilayer-challenge involving multiple decision-makers like energy storage resources, grid operators, energy market operators, regulators.
- 3.6. Capacity of installations regarded in spatial planning: Capacity for power generation also plays an important role for the spatial planning for biogas- and biomass plants and solar power plants.
- 3.8. Conflict potential and third party interest: Conflicts related to renewable energy installations occur in many regions. Some conflicts are related to different renewable energy sources, other conflicts are specific to renewable energy sources depending from the way of energy generation. For the Rõuge area, the landscape preservation and pollution exposure is critical. Biomass burning connected to district heating, often face the problem of the capacity for heat supply, local pollution, etc. Therefore, the conflict potential represents a general aspect for spatial planning for renewable energies. The following methods and assessments provide additional support: Impact on landscape assessment in spatial planning; Pollution assessment



(emissions, visual, noise pollution, smells, etc.); Logistics (transport impacts, noise, pollution, accidents).

4. To increase involvement of stakeholders for planning of RES projects in municipal areas. It is a very important issue enabling to avoid conflicts among stakeholders in future. Thus it is important to initial constant dialogue with local communities, including project developers, NGOs, local population and other interested groups, such as maintaining constructive dialogue between developers of various RESprojects. In case RES projects are socially sensitive (biogas plant, biomass plant in the vicinity of residential houses), local residents could be interested in financial participating, i.e. possibility to gain several shares and part of profit. Some conflicts may be mitigated via improvement of the living surroundings, solving some household problems for residents, thus promoting public support for RES projects.

3. Energy policy-making in the framework of the Covenant of Mayors

The Rõuge municipality decided to join the Covenant of Mayors on 18 December 2013.

The covenant is a mainstream European movement involving local and regional authorities, voluntarily committing to increasing energy efficiency and using renewable energy sources on their territories. The covenant is upgraded to the Covenant of Mayors on Climate and Energy. Rõuge as signatory aims to meet and exceed the 20% CO2 reduction objective by 2020. The mayor on the behalf of municipality committed to:

- 1. Prepare a baseline emission inventory and submit the Sustainable Energy Action Plan.
- 2. Monitor implementation and achieving the goals at least every second year after submission of the Action Plan.
- 3. Organise Energy Days in co-operation with stakeholders, allowing citizens to get information about the opportunities and advantages offered by energy economy and more intelligent use of energy.

The main indicators used in measuring the productivity of the implemented actions are the changes in energy consumption (MWh/year) as well as change in CO2 emission (tCO2/year).

2.1. The energy planning and spatial planning

Rõuge general plan draft established the principles of spatial development, including energy related built environment, transportation, heating and other technical networks. The spatial development of the municipality proceeds from the sustainable land use, based on the needs and trends of economic, social and cultural environment and natural environment are treated in a balanced way. The general plan supports the improvement of living environment and increasing energy efficiency.

The development of Rõuge municipality until 2027 aims:

"Rõuge municipality promotes new energy technologies, modernisation of infrastructure and sustainable environment.

Public institutions involved in energy planning and management

Rõuge municipality council and its commissions;



Rõuge municipality government: all departments;

Affiliated institutions such as Rõuge Communal Services; Rõuge Energy Centre

4. Energy consumption and CO2 emissions

The following describes the energy consumption and the resulting CO2 emissions in Rõuge municipality in 2010. In total, sectors registered to the baseline inventory used 9,76 GWh fuels and converted energy (electricity, district heating) which resulted in an emission of 6465 t CO₂. The majority of energy consumption (56%) was needed for electricity, which is also the biggest CO₂ emission (88%), followed by the transport 10% and heating 2,5%. The most of the heat is produced from biomass but most of the electricity used in Estonia is produced from oil shale. Transport energy adds 26% of total consumption. In the base year 2010 the percentage of renewable energy used in Rõuge was making up about 38% of energy consumption. Heating in housing, public sector and processing sectors compound 10% of total energy consumption. Dominantly biofuelled heating adds just 0.1% of CO2 emissions. Share of local energy production to overall final energy consumption was just 3.1%. The public premises consume 0.5 GWh, street lighting adds just 0.04 GWh. The consumption of transport fuels totals 10% of CO₂ emissions, 84% is consumed in private cars.

The electricity consumption is shared half by half between private clients (2645 MWh) and business clients/companies (2457 MWh). There are 228 streetlighting spots in the Rõuge municipality, the system proovides the saving mode. In total, the street lighting system in Rõuge consumed 35 MWh in base year, followed by Viitina with 3.4 MWh. Businesses consumed ~1.9 GWh electric energy. The consumption of electric energy increases year by year and this is related to the higher production volumes.

 $84\,\%$ of transport fuels is consumed in private cars. 16% of consumption comes from the municipality transportation, incl 3 coaches, 4 cars and ohter vehicles for communal services.



5. SUSTAINABLE ENERGY PLAN OF THE RÕUGE MUNICIPALITY

The Rõuge aims to reduce CO₂ emissions by 20%, 1293 t CO₂

The energy transition concept is based on **close cooperation and joint actions** between public and private sector, citizens, public administration and non-governmental organisations.

The energy transition and renewable deployment **should use territorial planning principles**, both adjusting restricting and allowing zoning according to the emerging renewable energy technologies and smart engineering.

The challenges to reducing CO₂ emissions are as follows:

Challange 1: Rõuge municipality guarantees optimal energy consumption, providing and supporting active energy planning and management, promoting energy efficiency and deployment of renewable sources.

Challenge 2: To achieve energy efficiency and renewable objectives all citizens and stakeholders are to be involved in the energy transition.

Challenge 3: The simplest tasks of energy transition are implemented as priority actions coming years.

Challenge 4: Investment policies are cost effective and rational.

Strategic targets are reached through a symbiosis of conscious consuming and innovative smart solutions.



The implementation is shown in the following figure.

Baseline

- Base year 2010
- Energy consumption of Rõuge municipality 9700 MWh/y
- CO₂ emissions 6400 t CO₂/y

Expected result

- reducing emission by 20%, 1300 tCO₂/y
- reducing final energy consumption by 1500 MWh/y

Challenges

- Efficient and optimal energy planning and management
- involvement of citizens and stakeholders
- Simple and less costly actions just do it now
- Investments are cost-efficient and rational

leasures

- Measures are implemented by plan:
- Objectives by sectors:
 - ensure energy efficiency in the following sectors:
 - housing
 - transport
 - street lighting
- increase RES share in final consumption

Monitoring

- Monitored by the council
- Reporting obligation in CoM (two years interval)

Figure 7. The implementation of the Rõuge municipality sustainable energy plan

Two major pillars of actions:

- A. Energy efficiency in final energy consumption:
 - Housing
 - Transport
 - Streetlighting
- B. Increasing generation of renewable energy

Challenges 1 and 2 are related to basis of further actions. Challenges 3 and 4 address actions as required. The leading department in implementing this action plan is the **Department of economy and planning** who coordinates the implementation of the development plans and



accounting and is responsible for the detailed planning and upkeeping the technical infrastructure and for making it more effective.

a. Energy efficiency measures

Housing

The potential of energy saving in the housing stock is 43 GWh/y of heating energy and 2,7 GWh/y of electric energy. The engineering potential lays on heating mainly.

As of 2021, all new buildings must be near-zero energy houses, while new public sector buildings must correspond to the respective requirements already as of 2019. The following table (Table 4.2) provides and overview of the construction costs and expected energy consumption of near-zero energy buildings (nZEB) and low-energy buildings.

Tabel 4. Unit costs of near-zero energy and low energy buildings

Tabel 4. Utili Costs (of fical-zero clici	sy and low cherg	y bullulligs		
Building c	ategory	Cost €/neto m²	Energy consumption, kWh/(m²·y)		
	Minimum: 2013	1176	99,73		
Offices	nZEB: 2032	1251	58,25		
	Saving	-75	41,48		
Amantona	Minimum: 2013	960	107,11		
Apartment dwellings	nZEB: 2032	1022	62,73		
uwenings	Saving	-62	44,38		
Circula Carrilla	Minimum: 2013	1320	109,5		
Single-family dwellings	nZEB: 2032	1446	42,27		
uweiiiigs	Saving	-126	67,23		
044	Minimum: 2013 1176 99,73	99,73			
Other buildings hooned	nZEB: 2032	1250	58,25		
nooneu	Saving	-74	41,48		

Renovation is cost-efficient in the context of the following 20 years for office buildings, school houses, commercial and industrial buildings, as these buildings have good market-economical prerequisites for the improvement of energy efficiency. In the case of office buildings and school houses it is cost-efficient to renovate the new building as a whole so that it would correspond to the energy class C.

The energy efficiency of housing stock, using incentives provided the municipality is as follows: The potential measures that a local government unit may apply to improve the energy efficiency of buildings are [37]:

- 1. Renovating the existing buildings to save energy and improve internal climate, incl.
- Supporting (facilitating) the renovation of apartment buildings
- Supporting (facilitating) the renovation of small residential buildings
- Supporting (facilitating) local renewable energy solutions
- Supporting (facilitating) the demolition of apartment buildings that are no longer used



- 2. Supporting the construction of new energy efficient buildings, incl.
- Implementing the requirements for nZEB in an accelerated manner
- Supporting the construction of nZEB
- Supporting the establishment of energy cooperatives
- Reinforcing construction supervision
- 3. Improving land use and planning, incl.
- Assessing energy consumption and CO2 impact during the planning process in the framework of environmental impact assessment
- Promoting compact urban planning in the existing centres and setting requirements that allow more efficient transportation and infrastructure solutions in urban planning
- Implementing infrastructure fees so that the land, which has been allocated a function in the comprehensive plan would be more valued, and so that construction activities could be guided by the city
- 4. Showing example in energy saving as a representative of the public sector, incl.
- Renovating public sector buildings to make them energy efficient
- Supporting green labels and green public procurements
- Executing pilot projects of constructing nZEB for the public sector
- Making the residential buildings leased out by the public sector energy efficient.
- Completely renovating apartment building areas to improve the living environment around the buildings
- Supporting the preservation of constructional and cultural heritage in residential areas of cultural and environmental value.

The detailed description of the measures is available in the document Development Plan of the Energy Sector of Estonia 2030.

Action 1.1 Reaching minimum C-class. Saving heating energy by 20%, 160 MWh, saving electric energy by 100 MWh, CO_2 reduction 100 t CO_2

Action 1.2 Renovation apartment dwellings and reducing heating energy consumption by 50%, 450 MWh and electric energy consumption by 10%, 130 MWh, **CO**₂ **reduction 340 t CO**₂

Transport

Estonian transportation is characterised by the fast intensification of car use and increasing road transport, as well as by an uneconomic vehicle fleet and the marginal use of renewable fuels. In the past 10 years the use of passenger cars in Estonia has increased by approximately 50%. At the same time, the number of public transportation users has decreased. A remarkable part (\sim 44%) of transportation fuel use is connected to traffic for commuting. Thus, it can be concluded that the local level has an important part in reducing transport energy consumption and CO_2 emissions.

The potential measures that a local government unit may apply to reduce transport energy demand and consumption are:

- 1. Reducing the demand for motorised individual transport, incl.
 - Developing cycle and pedestrian traffic in cities
 - Guiding land use to reduce urban sprawl and the dependency on cars
 - Reorganising streets to promote public transportation, pedestrian and cycle traffic



- Developing the mobility management of cities and companies
- Promoting remote working
- Developing carpooling and short-term car rental
- Organising a public bicycle system

2. Efficient vehicle fleet, incl.

- Benefits for energy efficient cars.
- Using an energy-saving driving style.

The potential impact of the measures on bicycle use is described in the following table.

Table 5. The impact of measures on bicycle use

Measure	Impact on reducing car use	The (estimated) proportion that the potential for shifting to bicycles makes up of the former	Shift from driving cars to riding bicycles (estimation)
Campaigns promoting pedestrian and cycle traffic	1%	1/2	0.5%
New pedestrian and cycle traffic infrastructure	2%	1	2%
Transportation plans for institutions	2%	1/5	0.5%
Reorganising street layouts, calming traffic	10%	1/4	2.5%
Parking fees in work places, changing parking regulations	12%	1/5	2.5%
Compact planning of institutions	25%	1/5	5%

Actions in transport sector

Action 1.3 Develop integrated multimodal transport concept, 15% CO₂ reduction, 70 t CO₂

Spatial planning addresses environmental impact (air pollution) and economic considerations, road maintenance and parking regulations.

Action 1.4 New car tenders in the municipality – electric, hybrid, A and B class vehicles only. plus e-charging station, **20** t **CO**₂

Streetlighting

Actions in streetlighting

Action 1.5 Modernisation of streetlighting, using solar technologies and automatization, smart lighting systems, reducing energy consumption by 50%~20 MWh and CO_2 reduced by 43 t CO_2 y.



District heating

The comprehensive plan of the Rõuge prescribes that there are district heating regions in the city, within which all consumer installations that have joint the district heating network are provided with heat by way of district heating proceeding from the principles described in the District Heating Act. Thereby, it is prohibited for consumers who have joined the district heating network to use various types of heating (i.e., in parallel with district heating), since only this way can it be guaranteed that the consumption volumes and efficiency shall correspond to the district heating network's technical requirements, and, thus, the consumers shall be guaranteed a moderately priced service and high-quality heat supply. As an exception, consumers may use/purchase heat from non-fuel and renewable energy sources in addition to the heat from the district heating network. OÜ Rõuge Kommunaalteenus is responsible for producing, distributing and selling heat in Rõuge. The field of district heating is mainly regulated with the District Heating Act, while price regulation is in the competence of the Competition Authority of the Republic of Estonia, with the price ceiling 57.76 eur/MWh (below the Estonian average).

Actions in district heating

- Action 1.6 Development plan drafting for the district heating.
- **Action 1.7** Renovation of the Rõuge heating plant.
- **Action 1.8** Renovation of district heating network. Losses reduced by 50%, **270 MWh**, **CO**₂ emissions reduced by **54 t CO**₂ **a**
- Action 1.9 Expanding the district heating to the industrial park with addition consumption 500 MWh. By replacing fossil fuels CO_2 emissions reduced 138 t CO_2 y.
- Action 1.10 Transtion of the Viitina apartments to the renewable heating, replaced by 190 MWh, CO_2 emissions reduced by $50 \ tCO_2$

Action in business sector

Action 1.11 Business reduce energy consumption by 10%, 180 MWh, impact of CO₂ emission reduction 202 t CO₂

b. Renewable energy measures

- **Action 2.1** Promoting renewables and switching the the green electricity. RE increased by 200 MWh, CO_2 emissions reduced by $450 \ t \ CO_2$ a
- Action 2.2 Green streetlighting, additional RE 20 MWh, CO₂ emissions reduced 22 t CO₂ y
- **Action 2.3** Housing sector deploys PV systems reducing fossil electricity by 10%. RE increased by **130 MWh**, CO₂ emissions reduced by **180 t CO₂ y**
- **Action 2.4** Private sector and businesses deploy addition 20% of renewables. RE increased by **100 MWh**, CO₂ emissions reduced by **100 tCO₂ y**.



In total, solar parks with nominal capacity 400-450 kW are to be developed.

Action 2.5 Promoting renewable transport fuels.

c. Participatory planning and management

Action 3.1 Set energy planning using standard procedures and regular monitoring for renewable energy concept using territorial factors.

Action 3.2 The municipality is the promotor, the initiator and partner of the private sector, both private households and the business sector, the use of renewable energy and energy conservation.

Action 3.3 Rõuge rural government in co-operation with Rõuge Energy Center and other partners organize events for awareness raising, changing attitudes and habits, and implementation of energy management in the private sector.

Action 3.4 Subscriptions to energy performance certificates and regular collection of energy data on all energy consumed in buildings owned by the municipality.

Energy management is the conscious and planned use of energy that guarantees using energy and resources in an optimal manner for improving the quality of the living environment in a region, institution or building.

Modern energy consumption and production can be made more efficient by implementing smart and intelligent technologies—both technical solutions and ICT applications. Smart technology will not work without smart consumers. The symbiosis of the three aforementioned elements creates the possibility of monitoring energy use and production, as well guiding these based on necessity.

Energy management may be applied both on the level of individuals and organisations. Energy use may be managed within a building, construction or means of transport.

A clear overview of energy consumption and the greatest consumers object by object form the basis for energy management. After getting the overview, an action plan on saving measures and alternative means for energy production is prepared and implemented. A high-quality result is guaranteed by monitoring and improving activities.

d. Implementation

The structural units of the Rõuge municipality Government are responsible for performing the activities prescribed in the Action Plan. In order to achieve the objectives, the institutions cooperate with energy suppliers, other companies connected with the field and apartment associations. A local government unit may be a successful role model in performing activities related to renovation and energy saving. A local government unit deals with various activities related to the field of energy in its everyday work but residents often do not have a clear overview of this. Issuing simple and to the point information about the renovation of kindergartens and school houses, constructing pedestrian and cycle tracks will improve the image of local government units and encourage the residents to undertake activities leading to



saving energy. It is practical to organise surveys (e.g., via the web page) to involve the residents to a greater extent—this way, the Municipality Government can collect information about the residents' knowledge on energy saving and their attitudes towards the subject.

In the course of implementing a development plan, the Rõuge municipality prepares yearly overviews of the consumption volumes of their administrative buildings (indicators: heat and electricity consumption (MWh), special energy consumption (kWh per m²-in a year)). For the purposes of better comparability it is practical to reduce the figure indicating the use of heat for heating within a common year. Valid information about all activities in the field of energy is available on the municipality home page (e.g., changes in the total length of pedestrian and cycle tracks, investments into street lighting, etc.). The respective activities bring benefits both to Rõuge administration and the residents.

e. Financing

Most of the support aimed at financing activities related to sustainable energy management comes from EU's Structural and Investment Funds, with national financial resources added to the support. Using the resources is a part of the implementation plan of the cohesion funds. In preparing the implementation plans it was proceeded from the principle that the European structural and investment funds provide a one-time boost for achieving significant changes in Estonia. Using the funds must bring about a developmental leap, increasing the efficiency, impact or quality of achieving objectives in a field, sector or sector of the economy, and creating positive influences. Smart economic growth, people's well-being and the improvement of working and living quality are at the heart of the implementation plan. Estonia uses EU support for the development of education, employment, economy, environment and energy, transport and information technology.

The activities undertaken are:

- Supporting the renovation of apartment buildings. Implementation unit: Kredex foundation
- Increasing the commissioning of alternative fuel in transport. Implementation unit: Environmental Investment Centre foundation
- More efficient production and transmission of heat. Implementation unit: Environmental Investment Centre foundation
- Renovation of street lighting systems. Implementation unit: Environmental Investment Centre foundation

• Sustainable development

The activities undertaken are:

Public urban spaces and sustainable urban mobility. Implementation unit: Enterprise Estonia Creating kindergarten places. Implementation unit: Enterprise Estonia Implementing high-quality smart technological solutions is supported with the measure ICT infrastructure and improving local government units' administrative capabilities if supported with the measure Public services capability.

LEADER programme supports rural policies http://www.voruleader.ee/.



Information on energy service companies is available in the document Analysis on the Possibilities of Launching a Market of Energy Service Companies.

• Loans on favourable terms and securing loans (loan portfolios)

Loans on favourable terms (interest rates lower than those on the market and a longer repayment period) and securing loans (first and foremost, a buffer against the repayment of losses) are mechanisms with which the public sector facilitates making investments. A good example is the loan offered for the renovation of apartment buildings by the Kredex foundation.

Securing a loan portfolio reduces an ESCO's risks in case of a payment delay, and, thus, the general cost of financing (it secures that the payments are made later).

Sustainable energy fund

A sustainable energy fund is a local or national means of financing that is used for financing several sustainable energy projects. The fund's resources may be used to grant loans to projects that do not have access to other financial resources, or loans may be granted with interest rates that are lower than those on the market. A fund may be established by a local government unit by involving private sector resources in the undertaking.

Energy cooperatives and crowd funding

An energy cooperative is a location-based form of cooperation that may be also united by other common interests; its main purpose is to produce and distribute electricity and heat with its own devices to its own members.

An energy community is a form of cooperation the participants of which are united by location or joint interests, and its purpose is to achieve a common objective through one activity or several activities connected to supplying (consumption, production, transmission, sales) or saving energy; e.g., a more securely transmitted, cheaper energy supply and/or intensifying local economic activities and/or better quality of life and/or transferral to renewable energy and or energy efficiency and/or return on an investment, etc. (Glimstedt law firm)

The energy cooperative movement is not widespread in Estonia as of yet but it is becoming more popular. The Development Fund is preparing support measures and a framework for the energy cooperatives.

f. Monitoring

The results of the measures implemented for achieving objectives can be measured. The existence of measures and the system (structure) intended for monitoring them is important since objectives are often connected to long-term processes and activities, the results of which can be unpredictable. The existence of purposeful indicators enables to monitor achieving objectives and the impact of implemented measures. Thereby, it is possible to identify the weaknesses of chosen trends and potential deviations from what was predicted.

The performance and monitoring of activities is coordinated by the Engineering Service of the Rõuge municipality Government's Economy and planning department. The efficiency of implementing measures is measured by preparing monitory CO_2 emission inventories. Monitory inventories must be prepared at least biannually owing to the responsibilities taken with joining the Covenant of Mayors.



ANNEX 1 The energy consumption of the Rõuge municipality

	Final energy consumption [MWh]															
Sector			Fossil fuel									Renewable energy				
	Electricity H	Heat/Cold	Natural gas	Liquid gas	Heating oil	Diesel	Gasoline	Lignite	Coal	Other fossil fuel	Plant oil	Biofuel	Other biomass	Solar thermal	Geo thermal	Total
Buildings, equipment facilities and industries																
Municipal buildings, equipment/facilities	506	0		0 0	0		0			0 0	0		687	0	213	140
Fertiary (non municipal) buildings, equipment/facilities	0	0		0	0	C	0	C		0 0	C	C	0	C	0	
Residential buildings	2645	0	1	0 0	324		0			0 0			722	0	0	369
Public lighting	38	0		0 0	0	0	0	0		0 0			0	0	0	31
Industry Non-ETS	1870	0		0 0	218		0			0 0	0		41		0	212
Subtotal	5059	0		0	542		0			0	0		1450	C	213	726
<u> </u>											(C					
Municipal fleet	0	0	- 1	0	0	311	76	C	9	0 0	0		0	C	0	38
Public transport	0	. 0		0 0	0		0			0 0	0		0	0	0	
Private and commercial transport	0	0		0 0	0	498	1614	0		0 0	0		0	C	0	211
	0	0	- 1	0 0	0	809	1690			0	0		0	0	0	249
rotal	5059	0		0	542	809	1690			0 0	0		1450		213	9763

ANNEX 2 The CO₂ emissions of the Rõuge municipality

								Tonn	es CO2							
Sector						Fossi	l fuel					Rei	newable ene	rgy		
	Electricity	Heat/Cold	Natural gas	Liquid gas	Heating oil	Diesel	Gasoline	Lignite	Coal	Other fossil fuel	Plant oil	Biofuel	Other biomass	Solar thermal	Geo thermal	Total
Buildings, equipment facilities and industrie	S															
Municipal buildings, equipment/facilities	566.72	0		0	0	0	0	C	-	0 0	0	0	8.24	0	0	574
Tertiary (non municipal) buildings, equipment/facilities	0	0	C	0	0	0	0	C		0 0	0	C	0	0	0	
Residential buildings	2962.40	0		0	86.51	0	0	0		0 0	0	0	8.66	0	0	3057
Public lighting	42.56	0		0	.0	0	0	C		0 0	0	C	0	0	0	42
Industry Non-ETS	2094.40	0	(0	58.21	0	0	C		0 0	0		0.49	0	0	215
Subtotal	5666,08	0		0	144.72	0	0	0		0 0	0	C	17.39	0	0	5828
Transport																
Municipal fleet	0	0	0	0	0	83.04	18.92	0		0 0	0	0	0	0	0	101
Public transport	0	0		0	0	0	0	0		0 0	0	- 0	0	0	0	
Private and commercial transport	0	0	(0	.0	132.97	401.89	0		0 0	0		0	0	0	534
Subtotal	0	0	C	0	0	216.01	420.81	0		0 0	0	C	0	0	0	636
Total	5666.08	0	-	0	144.72	216.01	420.81	0		0 0	0		17.39	0	0	6465.



ANNEX 3 The action plan of the sustainable energy - Rõuge municipality

Area of Intervention Publisher Control	Add action	XX Delete action	Edit actio	n	★/☆ Sele	ct/edit a	ction as	Benchmark of	Excellence			
MUNICIDAL STATE	ease start by providing your totals	by sector and add your key actions after	erwards.									
MINICIDA Building Substitution						Implem	entation	200 200	Es	timates in target ye	sar	
### MINITURAL ##	Key Actions	Area of intervention	Policy Instrument	Origin of the action	Responsible body	Start	End	Implementation	savings	energy production	reduction	
Improving energy errecentry Sublanty envelope Sublanty envel	BUILDINGS,							20000	200		122	
Part	Improving energy effeciency	Building envelope	standards			2014	2020	18000	160	100	100	公01
### SQUIDMENT/ACILITIES ### SQ	Training	Behavioural changes	raising /			2014	2020	2000	40	0	22	公司
Repost Association Assoc	BUILDINGS,							0	0	0	0	
Integrated action (all above) Grants and subsidies Figure Continues Find F	RESIDENTIAL							60000	450	130	340	
Lighting reconstruction Energy efficiency Other District heating plan District heating cooling plant District heating plan District heating plan District heating plan District heating plan District heating pooling plant District heating cooling plant District heating plan District heating plan District heating plan District heating plan District heating pooling plant District heating plan District heating pooling plant District heating plan District heating pooling plant District heating plan District		Integrated action (all above)		(national,	and KredEx	2014	2020	60000	450	130	340	公01
Lighting landmarks and homes Other Energy efficiency District heating/cooling properties and book proporties and proporties	PUBLIC LIGHTING			111/				90000	20	20	43	
Construction charging station of electric car infrastructure) Cleaner/efficient vehicles (incl. infrastructure) Cleaner/efficient vehicles abubsidies Cleaner/efficient vehicles Cleaner/effici	Lighting reconstruction	Energy efficiency			Government	2014	2020	85000	20	20	43	公01
Energy efficiency Energy efficiency Energy efficiency Energy efficiency Energy efficiency Energy efficiency Energy efficiency in buildings Energy (national, regional,) Other (national, regional,) Other (national, regional,) Other (national, regional,) Other (national, regional,) Infrastructure) Electric vehicles (incl. subsidies subsidies subsidies authority Energy efficiency in buildings Electric vehicles (incl. subsidies subsidies subsidies authority) Electric vehicles (incl. subsidies subsidies authority) Electric vehicles (incl. subi		Other		possible	authority and	2014	2020	5000	0	0	0	公0
Energy efficiency Energy efficiency in buildings Energy management												
Energy efficiency Energy effici	INDUSTRY			-				60000	180	100	300	
Construction charging station of electric car linfrastructure) Construction charging station of electric car linfrastructure) Grants and subsidies Construction charging station of electric cars Cicaner/efficient vehicles Awareness raising/training Local authority Loc	Energy efficiency	Energy efficiency in buildings		(national,	Firms	2014	2020	60000	180	100	300	☆●
Construction charging at Electric vehicles (incl. infrastructure) Statistion of electric car Infrastructure) Statistion of electric cars Cleaner/efficient vehicles Awareness raising/training Awareness Local authority 2014 2020 5000 50 70 20 20 20 20 20 20 2	TRANSPORT	in the second se	45)	10			15000	50	20	90	
Cleaner/emclent vehicles raising/training authority of sovernment 2014 2020 5000 50 70 70 70 70 70 70 70 70 70 70 70 70 70				(national, regional,	KredEx Fund	2014	2016	10000	0	20	20	公日:
Production Provided Solar park District heating/cooling network (new, expansion, refurbishment) District heating/cooling plant subsidies Solar energy heating District heating/cooling plant Solar energy heating District heating/cooling	promoting electric cars	Cleaner/efficient vehicles			Government	2014	2020	5000	50		70	公0
Concar Heat/Cold PRODUCTION District heating/cooling network (new, expansion, refurbishment) District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling plant Solar energy heating District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling plant Solar energy heating District heating/cooling plant Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Grants and subsidies Local authority Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Grants and subsidies Local authority Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Grants and subsidies Local authority Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Grants and subsidies Local authority Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Conversion of Viltina DH District heating/cooling plant Solar energy heating Local authority Solar energy heating Local authority Local 2014 2016 2016 2010 2010 0 80 80 80 80 80 90 90 90 90								30000	0	50	50	
District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling plant Upgrading DH and network In Rouge District heating/cooling plant District heating/cooling plant Subsidies Grants and subsidies Subsidies Uccal authority Sovernment Upgrading DH and network In Rouge District heating/cooling plant District heating/cooling plant Subsidies Sovernment Upgrading energy park and energy park and energy trail Other Awareness raising / trailing / sovernment Awareness raising / sovernment Awareness raising / sovernment Awareness raising / sovernment School 2014 2020 20000 40 40 40 40 40 40 40 40 40 40 40 40		Photovoltaics				2014	2015	30000		50	50	公の日
network (new, expansion, refurbishment) District heating/cooling network (new, expansion, refurbishment) District heating/cooling network (new, expansion, refurbishment) Conversion of Viltina DH District heating/cooling plant District heating/cooling plant Subsidies Grants and subsidies Juggrading DH and network In Rouge District heating/cooling plant District heating/cooling plant District heating/cooling plant Subsidies Grants and subsidies Grants and subsidies Juggrading DH and network In Rouge Other Awareness raising / training Awareness raising / straining								152000	460	500	285	
solar energy heating retwork (new, expansion, retwork (new, expansion, returbishment) refurbishment) refurbishm	District heating plan	network (new, expansion,	suppliers			2014	2016	2000				公日:
Lorders of Vittina DH District heating/cooling plant Upgrading DH and network In RAuge Other Awareness raising / training Awareness raising / strono and class, ported and class, protecting the protection of Vittina DH District heating/cooling plant Subsidies authority government 2014 2020 80000 270 420 192 2018 2000 190 270 420 192 2018 2019 2019 2019 2019 2019 2019 2019 2019		network (new, expansion,				2014	2016	20000	0	80	43	☆ 0
Upgrading DH and network in Rouge Other Other Other Awareness raising / training Colher Other	Solar energy heating					2014	2018	50000	190		50	公日:
Upgrading energy park and energy trail Other Awareness raising / training authority Government 2014 2020 23000 100 30 30 20 4 40 40 20 40 40 40 20 40 40 40 20 40 40 40 20 40 40 40 20 40 40 40 20 40 40 40 20 40 40 40 20 40 40 40 40 40 40 40 40 40 40 40 40 40		District heating/cooling plant	subsidies					80000	270	120	102	40
programmer and operation of training and training authority of tra	Conversion of Viitina DH Upgrading DH and network		Grants and	Local		2014	2020	00000	2/0	420	152	MA
nergy school and class, Other raising / Local School 2014 2020 20000 40 40 \ \(\phi\)	Conversion of Viitina DH Jpgrading DH and network n Rõuge		Grants and	Local		2014	2020	0.000000			1000017000	ни
	Conversion of Viitina DH Upgrading DH and network n Rõuge OTHERS Upgrading energy park and	District heating/cooling plant	Grants and subsidies Awareness raising /	Local authority	government			43000	140	30	70	公の